

2005/SOM2/CPDG/008

Agenda Item: 6

Recent Development of Competition Laws in Korea

Purpose: Information Submitted by: Korea



Competition Policy and Deregulation Group Jeju, Korea 24 May 2005



Recent Development of Competition Laws in Korea

24 May 2005

Yong-ho HAN Korea Fair Trade Commission

.

Contents Overview of KFTC Outline of KFTC Legislation Recent Issues of KFTC

I. Overview of KFTC



- 1. Who We Are
- 2. What We Do
- 3. Our Organization

3

1. Who We Are



- **❖** Ministerial-level central administrative agency
- Quasi-judiciary body
- Consist of a committee(the decision-making body) and a secretariat(the working body)
- ***** Committee has 9 members
 - > chair & vice-chair : recommended by the Prime Minister appointed by the President
 - > other commissioners : recommended by the chair appointed by the President

2. What We Do



A. Promoting Competition

- Reforming anti-competitive regulations which allow entry barriers and limit business activities
- **♦** Regulating M&As with anti-competitive effects
- Promoting fair competition in the market by banning abuse of market dominant positions, cartels, and various other unfair trade activities

B. Strengthening Consumers' Rights

- Protecting consumers from unfair adhesion contracts
- Helping consumers to make informed choices
- Preventing specific damage, which may occur in certain types of transactions,
 i.e. installment transactions, door-to-door sales, electronic commerce, etc

5

2. What We Do



C. Securing a Competitive Environment for SMEs

- Correcting various unfair practices likely to be inflicted by large companies in subcontracting processes - i.e. payment and receipt of goods
- Correcting various unfair practices of large distribution companies and franchisers, conducted against small-and-medium-sized stores, suppliers or franchisees, in abuse of their superior trade positions

D. Restraining Concentration of Economic Power

- Banning cross-equity holding & cross-debt guarantees among affiliates of large business groups
- Controlling undue subsidizing between affiliates of large business groups
- Setting a ceiling on total amount of shareholdings in other domestic companies

3. Our Organization **Trade Commission** KFTC consists of a committee and a secretariat Public Information Officer The committee has 9 members Audit & Inspection Officer Chairman vice-chairman, 3 standing commissioners > 4 non-standing commissioners (composed of lawyers and economists) The secretariat is headed by Secretary General, Competition Policy Bureau who leads 6 bureaus and 4 regional offices (Busan, Gwangju, Daejeon, Daegu)

II. Outline of KFTC Legislation



- 1. Monopoly Regulation and Fair Trade Act
- 2. Omnibus Cartel Repeal Act
- 3. Adhesion Contract Act
- 4. Fair Labeling and Advertising Act
- 5. Door-to Door Sales, etc. Act
- 6. Installment Transactions Act
- 7. Consumer Protection in Electronic Commerce, etc. Act
- 8. Fair Subcontract Transactions Act
- 9. Fair Franchise Transactions Act

II. Outline of KFTC Legislation



1. Monopoly Regulation and Fair Trade Act

- ❖ It is Korea's general competition law and aims to promote creative business activities and protect consumers by facilitating fair and free competition in the market
 - Encompassing all traditional issues of competition policies, i.e. anti-competitive M&As, cartels, resale price maintenance, monopolization, exclusive transactions, etc
 - Addressing unfair trade practices, undue subsidies / debt guarantees / equity investment among affiliates of large business groups
 - Giving KFTC the right to investigate into possible law violations

9

II. Outline of KFTC Legislation



2. Omnibus Cartel Repeal Act

- It abolished fee cartels in 9 certified professions, including lawyer, accountant, tax accountant, patent lawyer, architect and veterinarian
- It improved around 20 regulations (consolidated liquor price, collective contract by the Salt Association...)

3. Adhesion Contract Act

- Regulating unfair one-way contracts, written and circulated by businesses, which precludes consumers' right to choose the terms of transaction
- Mandating businesses to issue and explain contracts to consumers
- Invalidating clauses that unduly infringe on consumers' rights

II. Outline of KFTC Legislation



4. Fair Labeling and Advertising Act

- Aiming to provide accurate information to consumers
- Demanding false or exaggerated representations / advertisements, which may mislead consumers, should be temporarily stopped or corrected
- Requiring disclosure of all information essential to consumer decisions

5. Door-to Door Sales, etc. Act

- Mandating door-to-door sales and pyramid sales businesses to purchase consumer compensation insurance policy
- **♦** Allowing unconditional withdrawal of contract within 14 days of purchase

11

II. Outline of KFTC Legislation



6. Installment Transactions Act

- Recognizing consumers' right to withdraw contracts within 7 days of purchase
- Mandating businesses to issue notice in advance of 14 days or more when contracts are terminated due to consumer's default

7. Consumer Protection in Electronic Commerce, etc. Act

- Establishment of safety measures or mechanisms for preventing consumer error while using electronic devices
- Protection of consumer information from possible abuse
- **♦** Adoption of unconditional contract withdrawal period (7 days)

II. Outline of KFTC Legislation



8. Fair Subcontract Transactions Act

- Creating competitive environment for small-and-medium-sized subcontractors
- Prohibiting undue reduction of payment on subcontract, undue refusal / return of goods by large companies
- Mandating subcontract payments to be made within 60 days

9. Fair Franchise Transactions Act

- Banning of various unfair transactions in franchise operations and defining of basic rules between franchisers and franchisees
- Mandating provision / updating / correction of information by franchisers
- Obligating parties to return franchise fees under certain conditions

III. Recent Issues of KFTC



13

- 1. Promotion of Market Competition
- 2. Consumer Policies to Promote Competition
- 3. Promotion of Fair Transaction Between Large Companies and SMEs
- 4. Improvement of Transparency in Large Buiness Conglomerates
- 5. Encouragement of Self-monitoring and Voluntary Compliance

1. Promotion of Market Competition



A. Increase of surcharges against cartels

- ♦ The revised Act raised the ceiling on surcharges against cartels to 10% from 5% of related sales
 - * Monopoly Regulation and Fair Trade Act (MRFTA) were revised and entered into force on April 1, 2005

B. Improvement of M&A Review System

- In case of share acquisition of large companies with more than 2 trillion won in assets or sales, the merging parties are required to make pre-notification instead of post-notification
- Review period can be extended by up to 90 days from 60 days
- Companies of small-scale M&As will be exempted from notification requirement

15

2. Consumer Policies to Promote Competition



A. Increased Information Given to Consumers

- **♦** KFTC will collect and *provide information* on the labeling and advertising regulations that are scattered throughout 70 laws
- **♦** KFTC also plans to establish the *Consumer Gateway*, a one-stop service website where consumers can acquire the information they need

B. Immediate Remedy for Consumer Damage

- ♦ KFTC will work for early establishment of the *payment escrow system*, which was introduced to prevent possible fraud in electronic commerce
- **KFTC** plans to encourage businesses to adopt their *Consumer Complaint Management System* in an effort to immediately relieve consumer damage

3. Promotion of Fair Transaction Between Large Companies and SMEs



A. Expansion of Application Scope of the Act

The amendment of the Fair Subcontract Transaction Act on March 2, 2005, expanded the application scope to include the service sector (previously only manufacturing and construction industries had been included)

B. Measures to strengthen Bargaining Power of SMEs

- ***** KFTC will encourage the private sector to set a *contract model* for helping SMEs have equal bargaining power in negotiations with large enterprises
- **♦** To protect promising SMEs from being deprived of their new technology by large purchasing companies, the *technological information escrow mechanism* will be introduced

17

4. Improvement of Transparency in Large Buiness Conglomerates



- ❖ In order to improve transparency and accountability of large business conglomerates, or chaebols, important information on corporate ownership and governance structure of unlisted companies under chaebols is required to be disclosed
- **❖** To prevent adverse effects of excessive circular shareholdings, the framework of restriction on *total amount of shareholdings in other domestic companies* will remain
 - ➤ However, a graduation system was newly implemented from April 1 that allows companies meeting graduation standards to be exempted from the regulation

5. Encouragement of Self-monitoring and Voluntary Compliance



A. Introduction of the Reward System for informants

- **❖** It is difficult to detect evidence on cartel behavior, unfair practices in newspaper selling and large-scale retailers' transaction
 - > To increase detection and enhance deterrence, the *reward system* was introduced for those who report the illegal transactions

B. Voluntary Prevention of Law Violations

***** KFTC is exploring ways to incorporate the *compliance program* as a core factor into corporate culture or business management

19



Thank you

 $For more \ information: drager@ftc.go.kr$