# Regulatory Reforms in Financial Sector--Case of Chinese Taipei

### I. Background(1)

- 1. The Financial (Banking) Sector
  - i. State Owned Financial Institutions
  - Public financial institutions left over from Japanese ruling
  - National financial institutions resumed operations in Taiwan
  - Newly established state owned financial institutions

## I. Background(2)

#### ii. Private Owned Financial Institutions

- Local capital
- Oversea Chinese capital
- Foreign capital

#### iii. Community Financial Institutions

- Credit Cooperative Associations
- Credit Department of Farmers' Associations
- Credit Department of Fishermen's Associations

### I. Background(3)

- 2. Highlights of The Financial Market before 1990
  - i. Financial Depress in 1960's
    - Regulations over interest rates
    - Regulations over foreign exchange
    - Credit rationing

### I. Background(4)

#### ii. Excess Savings in 1970's

- Accumulation of foreign reserves
- Surge in money supply
- Hiking up of general prices

#### iii. Liberalization in 1980's

- Removing control over foreign exchange
- Let go of interest rates
- Amendment to laws and statues regarding financial sector regulations

## I. Background(5)

- 3. Regulations of Financial Sector
  - i. Reasons for Regulation
    - Political
    - Economical
    - Structural
  - ii. Levels of Regulations
    - Various laws governing financial sector
    - National policies
    - Constitutional level

### I. Background(6)

#### iii. Scopes of Regulations

- Establishment of both head offices and branch offices
- Items of operations
- Both quantity and price controls
- Entry of foreign firms

### I. Background(7)

- iv. Consequences of Regulations
  - Distortion of funds toward production and away from consumption
  - Stressing mortgage warranty rather than profitability of loans
  - Skewing of loans toward public-run, large scale, and exporting industries
  - Emergence of financial duality

## II. Financial Deregulations(1)

- 1. Deregulation of Interest Rates and Foreign Exchange Rates
  - i. Interest Rates
    - Beginning in 1976, the liberalization process was undertaken in a progressive manner.
    - In July 1989, restrictions on interest rates of bank loans and deposits were totally abolished.
    - To date, interest rates are determined by the market.

## II. Financial Deregulations(2)

#### ii. Foreign Exchange Rates

- From fixed rate system to managed floating rate system
- In April 1989, exchange rate determination based on free negotiation.
- In February 1990, the reference exchange rate system for interbank trading was abolished.

### II. Financial Deregulations(3)

- 2. Liberalization in the Establishment of Financial Institutions
  - i. securities industry
  - ii. banking industry
  - iii. insurance industry

## II. Financial Deregulations(4)

- 3. Liberalization in the Establishment of the Foreign Financial Institutions
  - i. Foreign Banks
    - the first foreign bank branch was established in 1959.
    - In 1994, in accordance with the GATS, entry of foreign banks into the local market was liberalized
    - National treatment granted to foreign banks.

## II. Financial Deregulations(5)

#### ii. Foreign Securities Firms

- In 1989, the Reviewing of Foreign Securities Firms' Application for the Establishment of Branch Offices
- In 1993, revised Regulation Governing the Standards for Incorporation of Securities Firms
- At present, regulation based on the principle of national treatment.

### II. Financial Deregulations(6)

#### iii. Foreign Insurance Companies

- Prior to 1994, only U.S. insurance companies were allowed to enter the local market.
- Beginning in 1994, qualified foreign insurance companies were allowed to establish a subsidiary or a branch office.

### II. Financial Deregulations(7)

- 4. Privatization of State-Owned Banks
  - i. Dissemination of equity
  - ii. Privatization
  - iii. Banks

## III. Financial Management Reforms(1)

- 1. Establishing a Banking Supervisory System
  - i. Amendment to the Banking Law
    - The Law has been revised many times since its promulgation in 1931
    - An ad hoc committee was established. It recommended that there should be revisions of the Banking Law in four major areas
  - ii. Updating the Capital Adequacy Requirement
  - iii. Reinforcing the Information Disclosure Requirement

## III. Financial Management Reforms(2)

- 2. Promoting the Expansion of the Asset Management Industry
- 3. Strengthening the Financial Structure of Foundation for Guaranteeing the Credit Extension to SMEs
- 4. Improving the Risk and Operational Management of Community Banking Institutions

## III. Financial Management Reforms(3)

- Reforms(3)
  5. Establishing the Legal Compliance
  System in Financial Institutions
  - i. Financial institutions were required to comply with banking law and regulations
  - ii. A legal compliance program was established in every banking institution
  - iii. A self-evaluation report should be submitted to the supervisory agency

## III. Financial Management Reforms(4)

- **6.** Developing an Optimal Arrangement for Securitization
  - i. Indirect financing v.s. direct financing
  - ii. The liquidity of indirect financing assets of financial institutions increased.
  - iii. Mortgage-back assets securitization as a first priority
  - iv. Law Governing Trust Enterprises
- 7. Broadening the Scope of Investment Business of Local Bank

## IV. Financial Market Structure and Performances(1)

## 1. Concentration Ratio of Bank Industry

#### i. Concentration Ratio of Deposits

• CR4: 46.07(1991)→36.80(2000)

• CR8: 72.18(1991)→54.06(2000)

HHI: 804.21(1991)→532.27(2000)

#### ii. Concentration Ratio of Loans

• CR4: 41.14(1991)→29.36(2000)

● CR8: 70.40(1991)→47.28(2000)

● HHI: 713.13(1991)→379.84(2000)

## IV. Financial Market Structure and Performances(2)

- 2. Barriers to Entry
  - i. Common Domestic Banks
    - Number of Head Offices:
       33(1993)→48(2001)
    - Number of Branch Offices:
       1,030(1993)→2,712(2001)
  - ii. Branch Offices of Foreign Banks
    - Number of Head Offices: 37(1993)→38(2001)
    - Number of Branch Offices: 55(1993)→69(2001)

## IV. Financial Market Structure and Performances(3)

- 3. Average Interest Rates i. Common Domestic Banks
  - Deposits:
     7.13%(1991)→4.09%(2001)
  - Loans:
    10.18%(1991)→6.99%(2001)
  - ii. Branch Banks of Foreign Banks
    - Deposits:  $6.38\%(1991) \rightarrow 3.34\%(2001)$
    - Loans: 10.31%(1991)→9.14%(2001)

## IV. Financial Market Structure and Performances(4)

- 4. Performances of Domestic Banks
  - i. Rate of Returns (as percentage of assets):  $0.6\%(1991)\rightarrow0.4\%(2001)$
  - ii. Rate of Returns (as percentage of net worth):

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14.6\%(1991) \rightarrow 5.1\%(2000)
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iii. Pre-tax Net Profit Rate (as percentage of revenue):9.5%(1991)→4.7%(2000)

## V. Financial Restructuring in the past two years

- 1. Merger Law of Financial Institutions
- 2. Financial Holding Company Law
- 3. Statue for the Establishment and Management of the Financial Restructuring Fund

### VI. FTC in Regulatory Reform(1)

1. Handling of cases

i. Preventing and Penalizing Restrictive Practices

ii. Promoting Transparency and Information Disclosure

### VI. FTC in Regulatory Reform(2)

#### 2. Task Forces

- i. Liberalization of regulatory Rules (461 Task Force)
- ii. Task Force to Deregulation and Promote Competition
- iii. Competition for Knowledge-Based Economy
- 3. Recommendations made to various agencies
- 4. Competition Advocacy

#### VII. Conclusions

- 1. It takes times to achieve and observe a meaningful regulatory reform.
- 2. Advocacy of competition policy is indispensable.
- 3. The competition authority plays an important role.
- 4. Regulatory reform never comes to an end.
- High quality re-regulation is called for in the future.